

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 DHA-02 CU-02 CIAE-00 PM-04 INR-07  
L-03 ACDA-07 NSAE-00 PA-01 SS-15 PRS-01 SP-02  
TRSE-00 DODE-00 H-01 NSC-05 SSO-00 NSCE-00 INRE-00  
USIE-00 /063 W  
-----141242Z 069928 /10

O 141205Z APR 77  
FM USMISSION NATO  
TO SECSTATE WASHDC IMMEDIATE 2855

C O N F I D E N T I A L USNATO 2151

E.O. 11652: GDS  
TAGS: PFOR, NATO, CSCE  
SUBJECT: IS DRAFT REPORT ON PREPARATIONS FOR BELGRADE (ISD/146)

REF: STATE 082235

SUMMARY: POLADS ON APRIL 13 COMPLETED FIRST READING  
OF ISD/146 AND HOPE TO FINALIZE THE PAPER AT APRIL  
15 MEETING. ACTION REQUEST: GUIDANCE ON POINTS BE-  
LOW IN TIME FOR APRIL 15 MEETING. END SUMMARY.

1. DURING FIRST READING OF ISD/146, WE SUCCEEDED IN  
GAINING ACCEPTANCE OF MOST OF THE SUGGESTIONS IN THE  
REFTEL. THE ONLY SUBSTANTIVE DIFFICULTY WE ENCOUN-  
TERED CONCERNED PARA 66, WHERE ALL OTHER ALLIES, SOME  
WITH STRONG INSTRUCTIONS, FAVORED A REFERENCE TO A POSSIBLE TARGET D  
ATE  
FOR THE END OF THE MAIN MEETING. AFTER LENGTHY DEBATE, THE FOLLOWING  
DRAFT FINAL SENTENCE OF PARA 66 WAS FORMULATED, WITH US RESERVATION:  
"FOR EXAMPLE, THE ALLIES MIGHT, IF THE SITUATION SO  
WARRANTS, SUPPORT A TARGET DATE, E.G., CHRISTMAS,  
WITH TERMINATION BY CONSENSUS." COMMENT: WE BELIEVE  
THAT SENTENCE AS NOW FORMULATED IS SUFFICIENT-  
LY VAGUE AND NON-COMMITAL AS TO AVOID IMPLICATION  
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OF A COMMITMENT TO A CUT-OFF DATE. THUS, WE  
RECOMMEND ACCEPTANCE OF THIS FORMULATION. WE CAN  
STONEWALL, BUT MUST THEN EXPECT CONTENTIOUS DEBATE ON  
THIS ISSUE AT APRIL 20 NAC. END COMMENT.

2. RE PARA 70, UK DEL HAS SUBMITTED FOLLOWING RE-  
DRAFT OF SUB-PARA B, WHICH WE BELIEVE CLOSELY FOL-  
LOWS DEPARTMENT'S EASONING IN REFTEL:  
BEGIN TEXT:  
REPLACE FROM "THESE CRITERIA.." BY

"THE PRECISE SYSTEM TO BE ADOPTED WILL NEED TO TAKE ACCOUNT OF THE DESIRERATA OF OTHER STATES, INCLUDING THE SMALLER COUNTRIES WHO MAY FIND DIFFICULTY IN ENSURING ADEQUATE REPRESENTATION IN A NUMBER OF COMMITTEES MEETING SIMULTANEOUSLY. FOR THIS REASON THE ALLIES SHOULD NOT ADOPT TOO RIGID A POSITION ON THE REVIEW OF IMPLEMENTATION AT THIS STAGE. THE REVIEW SHOULD BE CARRIED OUT BOTH IN CLOSED PLENARY/COORDINATING COMMITTEE AND IN WORKING COMMITTEES SET UP TO COVER THE THREE BASKETS. THE PLENARY/COORDINATING COMMITTEE MIGHT FIRST HAVE ANOT TOO PROTRACTED DISCUSSION OF IMPLEMENTATION AND THE RELEVANT COMMITTEES MIGHT SUBSEQUENTLY UNDERTAKE A MORE DETAILED REVIEW. THIS PROCESS COULD BE ORGANIZED CONSECUTIVELY SO THAT COMMITTEES ONLY BEGAN WORK WHEN THE PLENARY/COORDINATING COMMITTEE HAD COMPLETED ITS WORK ON ALL THREE BASKETS OR ALTERNATIVELY WITH THE PLENARY/COORDINATING COMMITTEE TAKING SECTIONS OF BASKETS IN ROTATION (E.G., DAILY OR HALF-DAILY) AND THE COMMITTEES BEGINNING WORK WHEN THE PLENARY/COORDINATING COMMITTEE HAD COMPLETED ITS CONSIDERATION OF EACH SECTION. IF THE LATTER SYSTEM WERE ADOPTED IT WOULD BE NECESSARY TO ENSURE THAT DISCUSSION SHOULD NOT TAKE PLACE SIMULTANEOUSLY ON THE SAME BASKET IN PLENARY AND COMMITTEE.

END TEXT.

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COMMENT: WE RECOMMEND ACCEPTANCE OF UK TEXT. END COMMENT.

3. FINALLY, AS REGARDS ANNEX A, PAGES 2 THROUGH 7, IS HAD INFORMED US THAT THE LARGE MAJORITY OF PROPOSALS ARE DRAWN FROM FOLLOWING SOURCES:

- A) US PAPERS;
- B) UK PAPER OF MARCH 21 (USNATO A-130 OF MARCH 25, 1977);
- C) NETHERLANDS PAPER CIRCULATED AT MARCH 22-23 CSCE EXPERTS MEETING (USNATO A-136 OF MARCH 28, 1977);
- D) BELGIAN PAPER ON HUMAN RIGHTS (USNATO 1486);
- F) FRG PAPER OF FEBRUARY 9 (USNATO A-87 OF FEBRUARY 16, 1977).

ACCORDING TO IS SOURCES, THE FOLLOWING POSSIBLE NEW PROPOSALS INCLUDED IN ANNEX A WERE MADE ORALLY AT MARCH 22-23 CSCE EXPERTS MEETING:

BASKET III: HUMAN CONTACTS

(4) IMPROVEMENT OF CONDITIONS FOR TOURISM

(A) ABOLITION OF FEES FOR TOURIST VISITS

(5) HUMAN CONTACTS: GENERAL ACCESS TO EMBASSIES

BASKET II: EDUCATION

(1) ACCESS AND EXCHANGES

ACCESS TO ARCHIVES

COMMENT AS REGARDS LISTING OF POSSIBLE PROPOSALS,

INTRODUCTORY PARA OF PAGE 1 OF ANNEX A EXPLICITLY DE-  
SCRIBES THEM AS "POSSIBLE" PROPOSALS AND ALSO  
NOTES THAT CONSIDERABLE FURTHER STUDY IS REQUIRED.  
IN VIEW OF DEPARTMENT'S INSTRUCTIONS IN PARA 2 (O),  
WE HAVE , HOWEVER, PUT A RESERVE ON ANNEX A. BECAUSE OF  
TENTATIVE AND ILLUSTRATIVE NATURE OF THE LIST,  
AND IN INTEREST OF COMPLETING PAPER IN TIME FOR  
APRIL 20 NAC DISCUSSION OF CSCE, WE RECOMMEND THAT  
WE BE AUTHORIZED TO LIFT RESERVE ON THIS POINT.END  
COMMENT.STRAUSZ-HUPE

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<< END OF DOCUMENT >>

## Message Attributes

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**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
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**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
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**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977NATO02151  
**Document Source:** ADS  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** 11652 GDS  
**Errors:** n/a  
**Expiration:**  
**Film Number:** n/a  
**Format:** TEL  
**From:** NATO  
**Handling Restrictions:** n/a  
**Image Path:**  
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**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:**  
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**Previous Handling Restrictions:** n/a  
**Reference:** STATE 082235  
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**Review Date:** 05-Apr-2005 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 2665884  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** IS DRAFT REPORT ON PREPARATIONS FOR BELGRADE (ISD/146)  
**TAGS:** PFOR, NATO, CSCE  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/5ef8b39b-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009